Permitting & Assistance Branch Staff Report

New Solid Waste Facilities Permit for the City of Glendale Material Recovery Facility and Transfer Station SWIS No. 19-AA-1130 April 23, 2014

Background Information, Analysis, and Findings:

This report was developed in response to the County of Los Angeles, Department of Public Health, Solid Waste Management Program's (LEA) request for the Department of Resources Recycling and Recovery (Department) concurrence on the issuance of a proposed new Solid Waste Facilities Permit (SWFP) for the City of Glendale Material Recovery Facility and Transfer Station located in the City of Glendale, and owned by City of Glendale, and operated by Allan Company. A copy of the proposed permit is attached. This report contains Permitting & Assistance Branch staff's analysis, findings, and recommendations.

The proposed permit was received on April 3, 2014. Action must be taken on this permit no later than June 2, 2014. If no action is taken by June 2, 2014, the Department will be deemed to have concurred with the issuance of the proposed new SWFP.

Proposed Project:

The following are the key design parameters of the proposed project:

	Proposed New SWFP
Name and Address of Facility	City of Glendale Material Recovery Facility and Transfer Station 540 West Chevy Chase Drive Glendale, CA 91204
Name and Address of Operator	Allan Company 14620 Joanbridge Street Baldwin Park, CA 91706
Name and Address of Owner	City of Glendale 613 East Broadway Glendale, CA 91206
Permitted Operation	Large Volume Transfer/Processing Facility (MRF)
Permitted Maximum Tonnage	250 Tons per day (TPD)
Permitted Hours/Days of Operation	Materials Receipt, Processing and Transport – 24 hours per day, Monday through Sunday
Permitted Area	1.73 acres
Design Capacity	250 TPD
Waste Types	Non-hazardous material, including source-separated recyclable materials and municipal solid waste (MSW)

Background:

The proposed new SWFP will allow for the operation of a new Large Volume Transfer/Processing Facility located in the City of Glendale (County of Los Angeles). The City of Glendale Material Recovery Facility and Transfer Station is located at 540 W. Chevy Chase Drive, in the City of Glendale. The major roads providing access to the facility include W. Chevy Chase Drive, San Fernando Road, Central Avenue, Brand Boulevard, and the 134 and 5 Freeways. The facility is an existing recycling and buy-back center that accepts approximately 30 tons per day (TPD) of curbside recyclables and 22 TPD of buy-back material. The new SWFP is being proposed since the increase in the amount of daily tonnage and types of solid waste will result in more than 10 percent residual solid waste and more than one percent putrescible waste.

Findings:

Staff recommends concurrence in the issuance of the proposed new SWFP. All of the required submittals and findings required by Title 27 of the California Code of Regulations (27 CCR), Section 21685, have been provided and made. Staff has determined that the California Environmental Quality Act (CEQA) requirements have been met to support concurrence. The findings that are required to be made by the Department when reaching a determination are summarized in the following table. The documents on which staff's findings are based have been provided to the Branch Chief with this Staff Report and are permanently maintained by the Waste Permitting, Compliance, and Mitigation Division.

27 CCR Sections	Findings	
21685(b)(1) LEA Certified Complete and Correct Report of Facility Information	The LEA provided the required certification in their permit submittal letter dated March 28, 2014.	Acceptable Unacceptable
21685(b)(2) LEA Five Year Permit Review	A Permit Review Report is not required for a new SWFP.	Acceptable Unacceptable
21685(b)(3) Solid Waste Facility Permit	Staff received a proposed Solid Waste Facilities Permit on April 3, 2014.	Acceptable Unacceptable
21685 (b)(4)(A) Consistency with Public Resources Code 50001	The LEA in their permit submittal package received on April 3, 2014, provided a finding that the facility is consistent with PRC 50001. Waste Evaluation & Enforcement Branch (WEEB) staff in the Jurisdiction Product & Compliance Unit found the facility is identified in the Non-Disposal Facility Element, as described in their memorandum dated April 23, 2014.	Acceptable Unacceptable
21685(b)(8) Operations Consistent with State Minimum Standards	Permitting and Assistance Branch staff has determined that the design and operation as described in the submitted Transfer/Processing Report (TPR) will allow the proposed facility to comply with State Minimum Standards.	Acceptable Unacceptable

27 CCR Sections	Findings	
21685(b)(9) LEA CEQA Finding	The LEA provided a finding in their permit submittal package received on April 3, 2014, that the proposed permit is consistent with and supported by the existing CEQA documentation. See Environmental Analysis section below for details.	Acceptable Unacceptable
21650(g)(5) Public Notice and/or Meeting, Comments	A Public Informational Meeting was held by the LEA on February 26, 2014. No members of the public attended the meeting. A written comment letter was received by LEA staff. No written comments were received by Department staff. See Public Comments section below for details.	Acceptable Unacceptable
CEQA Determination to Support Responsible Agency's Findings	The Department is a responsible agency under CEQA with respect to this project. Permitting and Assistance Branch staff has determined that the CEQA record can be used to support the Branch Chief's action on the proposed new SWFP.	Acceptable Unacceptable

Compliance History:

Permitting and Assistance Branch staff conducted a site visit on April 21, 2014, and has determined that the design and operations, as described in the submitted TPR, will allow for the proposed facility to comply with State Minimum Standards.

Environmental Analysis:

Under the California Environmental Quality Act (CEQA), the Department must consider, and avoid or substantially lessen where possible, any potentially significant environmental impacts of the proposed SWFP before the Department concurs in it. In this case, the Department is a Responsible Agency under CEQA and must utilize the environmental document prepared by the City of Glendale, acting as Lead Agency, absent changes in the project or the circumstances under which it will be carried out that justify the preparation of additional environmental documents and absent significant new information about the project, its impacts and the mitigation measures imposed on it.

An Initial Study/Mitigated Negative Declaration (IS/MND), State Clearinghouse No. 2013061053, was circulated for a 30 day comment period from June 26, 2013 to July 25, 2013. The project analysis concluded that any physical environmental impacts caused by the project would be mitigated to less than significant levels with the implementation of the mitigation measures included in the Mitigation Monitoring and Reporting Program. The Lead Agency filed a Notice of Determination with the State Clearinghouse and the Los Angeles County Clerk on December 4, 2013.

The LEA has provided a finding that the proposed new SWFP is consistent with and supported by the cited environmental document.

Staff recommends that the Department, acting as a Responsible Agency under CEQA, utilize the IS/MND as prepared by the Lead Agency in that there are no grounds under CEQA for the Department to prepare a subsequent or supplemental environmental document or assume the role of Lead Agency for its consideration of the proposed new SWFP. Department staff has reviewed

and considered the CEQA Findings adopted by the Lead Agency. Department staff further recommends the IS/MND, together with the CEQA finding, is adequate for the Branch Chief's environmental evaluation of the proposed project for those project activities which are within the Department's expertise and/or powers, or which are required to be carried out or approved by the Department.

The administrative record for the decision to be made by the Department includes the administrative record before the LEA, the proposed new SWFP and all of its components and supporting documentation, this staff report, the IS/MND adopted by the Lead Agency, and other documents and materials utilized by the Department in reaching its decision on concurrence in, or objection to, the proposed new SWFP. The custodian of the Department's administrative record is Dona Sturgess, Legal Office, Department of Resources Recycling and Recovery, P.O. Box 4025, Sacramento, CA 95812-4025.

Public Comments:

The project document availability and associated meetings were noticed consistent with the SWFP requirements. The LEA held a public informational meeting on February 26, 2014, at the Municipal Services Building at 633 East Broadway, Room 105, in the City of Glendale. No members of the public were in attendance. Staff members from the city and the operator were in attendance. Following the meeting, a comment letter was received by the LEA on March 13, 2014, from the Metropolitan Transportation Authority with regard to traffic volume and vehicle trips along the Railroad Right-Of-Way (ROW), which lies to the west of the project. On March 13, 2014, the consultant for the City of Glendale provided a written response to the Metropolitan Transportation Authority to address their concerns regarding traffic volume and vehicle trips.

The Department staff provided an opportunity for public comment during the CalRecycle Monthly Public Meeting on April 15, 2014. No public comments have been received by Department staff.